



Report

22/08/2023

To: The Chair & Members of Planning Committee

Report Title: Doncaster Local Heritage List Adoption

Relevant Cabinet Member(s)	Wards Affected	Key Decision?
Cllr Cole, Cabinet Member for Finance, Traded Services and Planning	All wards	No

EXECUTIVE SUMMARY

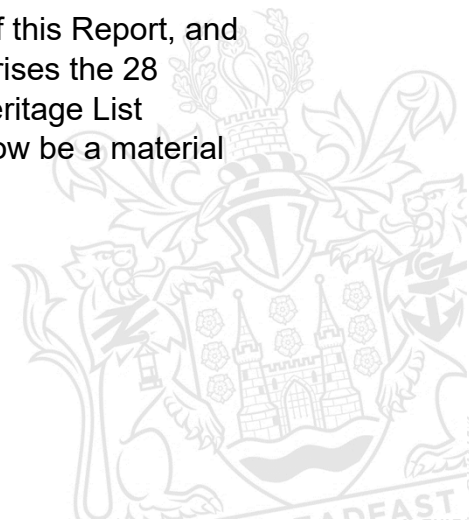
1. Members of the Planning Committee will recall that they received a briefing on the Doncaster Local Heritage List on the 7th February earlier this year. This set out the background and the process of consultation prior to adopting the South Yorkshire Local Heritage List. This has now been completed and 28 of the 31 heritage assets consulted on have been adopted as the first assets on the Doncaster Local Heritage List. This means that it would bring under planning consideration aspects of the historic environment otherwise overlooked. This would be in line with the aspirations of the heritage policies recently adopted via the Local Plan and reflect the positive strategy to the historic environment asked for in national policy. The proposed assessment process allows Doncaster Council to have a method for Local Heritage Listing for the first time.

EXEMPT REPORT

2. Not exempt.

RECOMMENDATIONS

3. That members of the Planning Committee note the contents of this Report, and the adoption of the Doncaster Local Heritage List which comprises the 28 heritage assets listed in Appendix 2 of the Doncaster Local Heritage List Consultation Report; and that their heritage significance will now be a material consideration in any planning applications that affect them.



WHAT DOES THIS MEAN FOR THE CITIZENS OF DONCASTER?

4. The benefits of adopting the South Yorkshire Local Heritage List is that it would bring under planning consideration aspects of the historic environment otherwise overlooked. This would be in line with the aspirations of the heritage policies recently adopted via the Local Plan and reflect the positive strategy to the historic environment asked for in national policy.

BACKGROUND

5. Not all historic buildings and sites are covered by national designation or located within the boundaries of a conservation area and there will be many others that make a positive contribution to Doncaster's local character and sense of place because of their heritage value. They may be offered some level of recognition by identifying them on a formally adopted list of local heritage assets. A number of these have been identified through the South Yorkshire Local Heritage List project.
6. The South Yorkshire Local Heritage List is a project to identify heritage assets that contribute to the distinctiveness and history of South Yorkshire but are not protected by statutory national designations (such as Listed Buildings, Scheduled Monuments, Registered Parks and Gardens). The project asked members of the public in each local authority area to nominate heritage assets to be added to a local heritage list. These could be buildings, structures, parks and gardens, historic areas or areas with archaeological interest. They were asked to support their nomination with information and photographs. The nominated candidates were then assessed by a panel with heritage expertise against a set of common criteria and if sufficient of these were met they were then recommended to be added to the relevant local authority list.
7. In the first tranche a total of 31 heritage assets within Doncaster were deemed to meet the selection criteria so worthy of inclusion on a Doncaster Local Heritage List. Earlier this year, these were subject to a consultation process. The outcome of the consultation is described in the Doncaster Local Heritage List Consultation Report. 28 of the proposed local heritage assets were met with no objection and have now been recommended for inclusion on the initial Doncaster Local Heritage List. The remaining 3 will be subject to further consideration of their heritage significance. The 28 heritage assets identified for inclusion are listed in Appendix 2 of the Doncaster Local Heritage List Consultation Report. In addition, their location and reasons for their designation will be added to the local list pages of the council's website. The local list is not a definitive list but can be added to as public nominations are assessed. There are further numbers of heritage assets that are awaiting consultation through a similar process.
8. Being included on the list ensures the significance of any building, place or site is taken into account in planning applications that could affect it or its setting. The Local Heritage List provides planners with an early warning system for valued heritage assets. Policy 40 of the Doncaster Local Plan sets out how planning applications affecting heritage assets of local historic interest will be assessed. Inclusion on the list means that these heritage assets become material

considerations in any planning application made but local listing does not carry the same restrictions as national listing or scheduling.

9. While inclusion on the list means that the special interest of the heritage asset is a material consideration in planning applications much can be done outside planning. This includes demolition of buildings and structures which often only requires notification and not planning permission. Article 4 directions could be introduced to remove permitted development rights over demolition of these heritage assets so that planning permission would be needed for this. We can also consider removal of permitted development right over other alterations such as alterations to windows, render of brickwork, or loss of important details to the elevations where relevant. This will be subject to a separate process and further consultation

OPTIONS CONSIDERED



10. This report is to note that the 28 heritage assets listed in Appendix 2 of the Doncaster Local Heritage List Consultation Report have been subject to a further period of consultation and are now included on the list. This will now be a material consideration in determining applications that affect them. No other options are being considered.

REASONS FOR RECOMMENDED OPTION

11. The adoption of the Doncaster Local Heritage list and the consultation process for including individual candidates on the list has already been approved. This report is solely concerned with describing how this process has been implemented.

IMPACT ON THE COUNCIL’S KEY OUTCOMES

12. This report is considered to impact on the following key outcomes.

Great 8 Priority	Positive Overall	Mix of Positive & Negative	Trade-offs to consider – Negative overall	Neutral or No implications
 Tackling Climate Change				✓
Comments:				
 Developing the skills to thrive in life and in work				✓

Comments:					
	Making Doncaster the best place to do business and create good jobs				✓
Comments:					
	Building opportunities for healthier, happier and longer lives for all				✓
Comments:					
	Creating safer, stronger, greener and cleaner communities where everyone belongs				✓
Comments:					
	Nurturing a child and family-friendly borough				✓
Comments:					
	Building Transport and digital connections fit for the future				✓
Comments:					
	Promoting the borough and its cultural, sporting, and heritage opportunities	✓			

The benefits of adopting the South Yorkshire Local Heritage List are that it would bring under planning consideration aspects of the historic environment otherwise overlooked. This would be in line with the aspirations of the heritage policies recently adopted via the Local Plan and reflect the positive strategy to the historic environment asked for in national policy.

Fair & Inclusive				✓
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Comments: In line with the corporate approach for compliance against the Equality Act 2011 due regard must be shown across all activity within the Council. As the adoption of the Local Heritage List is a high level strategic decision there are no detailed impacts on any people, groups or individuals on which to base a due regard statement.

Legal Implications [Officer Initials: SC | Date: 10/8/23]

13. The Town and Country Planning Act 1990 makes no provision for local listing though as stated in the National Planning Policy Framework (NPPF) paragraph 90, plans should set out a positive strategy for the conservation and enjoyment of the historic environment and National Planning Policy Guidance (NPPG), Local Planning Authorities are encouraged to establish local lists. The preparation of a local list is therefore also concordant with national planning policy. This is a clear, consistent and accountable way of identifying the sites, clarifying what it is about them that is significant, and ensuring this is given due consideration when changes affecting the historic environment are proposed.
14. Now the local list has been adopted it becomes a material consideration in the determination of planning applications and policy 40 of the Council’s adopted local plan, sets out how planning applications affecting the setting of assets of local historic interest included on a local list should be assessed.

Financial Implications [Officer Initials: CS | Date: 09/08/2023]

15. As detailed in the above report the adoption of the Doncaster Local Heritage list and the consultation process has already been approved and 28 of the 31 heritage assets consulted on have been adopted as the first assets on the Doncaster Local Heritage List. This report is solely concerned with describing how this process has been implemented. There are no costs associated with further consultation, publicity or anything else now at this stage this will now be published on the Council’s website. Therefore, there are no financial implications arising from this decision.

RISKS AND ASSUMPTIONS

16. It is assumed that adopting the local list will lead to increased consultations for conservation staff that can be managed within existing resources. No direct risks

are anticipated and having the adopted Local List avoids the risk that non-designated heritage assets of local significance come to light late on in the planning process.

CONSULTATION

17. The process has been subject to 2 phases of consultation. Firstly, through the South Yorkshire Local Heritage List process, and secondly prior to adoption of the Doncaster Local Heritage List. This process is described in the Doncaster Local Heritage List Consultation Report.

BACKGROUND PAPERS

[Doncaster Local Heritage List Consultation Report – May 2023](#). This includes in Appendix 2 the heritage assets that are now adopted.

[Briefing Paper to 7th February 2023 Planning Committee](#) on the Doncaster Local Heritage List

GLOSSARY OF ACRONYMS AND ABBREVIATIONS

SYLHL – South Yorkshire Local Heritage List

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